# Michigan Deptartment of Treasury 496 (2-04) Auditing Procedures Report

City	remment Typ			Village	☐ Other	Local Governme Henderso	ent Name n Township			unty exford	
3/31/0				Opinion D 5/30/0			Date Accountant Report Sub- July 11, 2				
accordai Financia We affin 1. We	nce with t I Statemen in that: have comp	he St ats for olied v	ateme Coun	ents of t ities and e Bulleti	the Govern Local Units In for the Au	mental Accou s of Governme adits of Local L	government and rendere unting Standards Board ant in Michigan by the Mi Units of Government in N	(GASB) and the chigan Department	the <i>Unifor</i> ent of Tre	m Repo	ents prepared in orting Format fo
We furth		ne folk	owing	. "Yes" n		to practice in ave been disc	Michigan. closed in the financial sta	tements, includ	ing the no	tes, or ir	the report of
ou mus	t check the	appli	icable	box for	each item b	elow.					
Yes	✓ No	1.	Certa	in comp	onent units/	funds/agencie	es of the local unit are ex	cluded from the	financial	stateme	ents.
Yes	<b>√</b> No	2.	There 275 o	are aco	cumulated (	deficits in one	or more of this unit's u	nreserved fund	balances	/retained	d earnings (P,A
Yes	✓ No			are insided).	stances of	non-compliand	ce with the Uniform Acc	counting and B	udgeting	Act (P.A	. 2 of 1968, as
Yes	✓ No	4.	The I	ocal uni rements,	t has viola or an order	ted the condi	tions of either an order the Emergency Municip	issued under al Loan Act.	the Muni	cipal Fir	nance Act or its
Yes	<b>√</b> No	5.	The la	ocal unit	holds dep MCL 129.9	osits/investme	ents which do not comp of 1982, as amended [M	ly with statutor, CL 38.1132]).	y requiren	nents. (F	P.A. 20 of 1943
Yes	<b>√</b> No	6.	The k	ocal unit	has been d	elinquent in di	stributing tax revenues t	hat were collect	led for and	other tax	king unit.
Yes	<b>√</b> No	7.	pensi	on bene	fits (normal	costs) in the	tutional requirement (Ar current year. If the plar equirement, no contribut	is more than	100% fund	ded and	the overfunding
Yes	✓ No	8.	The I	ocal unit 129.241	t uses cred	lit cards and	has not adopted an ap	plicable policy	as require	ed by P.	A. 266 of 1995
Yes	✓ No	9.	The lo	ocal unit	has not add	opted an inves	stment policy as required	by P.A. 196 of	1997 (MC	L 129.95	5).
We have	enclosed	the t	follow	ring:				Enclosed		Be arded	Not Required
The lette	r of comm	ents a	and re	commer	ndations.			1	1		roquico
Reports	on individu	ual fed	leral f	inancial	assistance	programs (pro	ogram audits).				1
Single A	udit Repor	ts (AS	LGU	).							1
	ublic Account										
Street Add			-35		-33		City		State	ZIP 496	01
Accountan	Signature	/	(	(	2	CPA	•		Date (	21/0	/

### MARCH 31, 2006

### TABLE OF CONTENTS

	PAGES
Independent Auditors' Report	i-ii
Management's Discussion and Analysis	iii-viii
<b>Basic Financial Statements</b>	
Government-Wide Financial Statements	
Statement of Net Assets	1
Statement of Activities	2
Fund Financial Statements	
Governmental Funds	
Balance Sheet	3
Reconciliation of the Balance Sheet to the Statement of Net Assets	4
Statement of Revenues, Expenditures and Changes in Fund Balance	5
Reconciliation of the Statement of Revenues, Expenditures and Changes In	
Fund Balance to the Statement of Activities	6
Fiduciary Fund	
Statement of Fiduciary Net Assets	7
Notes to Financial Statements	8-15
Required Supplementary Information	
Budgetary Comparison Schedule - Major Governmental Funds	16
Individual Fund Financial Statements	
Agency Funds	
Current Tax Collection Fund	
Statement of Changes in Assets and Liabilities	17
Other Information	
Statement of 2005 Tax Roll	18
Letter of Comments and Recommendations	19-20
Letter of Reportable Conditions	21-22

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 231-775-9789 FAX: 231-775-9749

FAX: 231-775-9749 M. WAYNE BEATTIE, C.P.A.

M. WAYNE BEATTIE, C.P.A. 1902 - 1990 JACK H. BAIRD, C.P.A. JERRY L. COTTER, C.P.A. DALE D. COTTER, C.P.A.

### Baird, Cotter and Bishop, P.C.

#### CERTIFIED PUBLIC ACCOUNTANTS

May 30, 2006

### INDEPENDENT AUDITORS' REPORT

JOHN H. BISHOP, C.P.A. ROBERT V. BEATTIE, C.P.A.

DOUGLAS P. McMULLEN, C.P.A.

JOHN F. TAYLOR, C.P.A. STEVEN C. ARENDS, C.P.A. SCOTT A. HUNTER., C.P.A. JONATHAN E. DAMHOF, C.P.A. MICHAEL D. COOL, C.P.A.

To the Township Board Henderson Township Wexford County Cadillac, Michigan

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Henderson Township, Wexford County, Cadillac, Michigan as of and for the year ended March 31, 2006, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Henderson Township, Wexford County, Cadillac, Michigan as of March 31, 2006, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note I, the Township has implemented a new financial reporting model as required by the Governmental Accounting Standards Board (GASB) Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments* as of April 1, 2004.

The management's discussion and analysis on pages iii through viii and budgetary comparison information on page 17 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Henderson Township, Wexford County, Cadillac, Michigan's basic financial statements. The individual fund financial statements, and other supplementary information are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BAIRD, COTTER AND BISHOP, P.C.

Baird, Cotter & Bishop, P.C.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### FOR FISCAL YEAR ENDED MARCH 31, 2006

Henderson Township, a general law township located in Wexford County has implemented the provisions of Governmental Accounting Standards Board Statement 34 (GASB 34). The Management's Discussion and Analysis, a requirement of GASB 34, is intended to be the Henderson Township board's discussion and analysis of the financial results for the fiscal year ended March 31, 2006.

### **Financial Highlights**

- ♦ The assets of the Township exceeded its liabilities at the close of the fiscal year by \$35,209. Of this amount, \$25,162 may be used to meet the township's ongoing obligations to citizens and creditors.
- ◆ As of the close of the current fiscal year, the Township's governmental funds reported combined ending fund balances of \$27,671, an increase of \$311 in comparison with the prior year. About 91% is available for spending at the Township's discretion.
- ♦ The Township is not obligated under any long-term debt as of March 31, 2006.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Township's basic financial statements. The Township's basic financial statements are comprised of three components. 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements The government-wide financial statements, required by GASB 34, are new and being shown for the first time in 2006 for Henderson Township. The *government-wide financial statements* are designed to provide readers with a broad overview of the Township's finances, in a manner similar to a private-sector business. These statements are calculated using full accrual accounting and more closely represent those presented by business and industry. The entire Township's assets and liabilities, both short and long-term, are reported. As such, these statements include capital assets, net of related depreciation.

The *Statement of Net Assets* presents information on all of the Township's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Township is improving or deteriorating.

The *Statement of Activities* presents information showing how the Township's net assets changed during the fiscal year. All changes in net assets are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### FOR FISCAL YEAR ENDED MARCH 31, 2006

Both of the government-wide financial statements distinguish functions of the Township's that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

#### **Fund Financial Statements**

The fund level statements are reported on a modified accrual basis in that only those assets that are "measurable" and "currently available" are reported. Liabilities are recognized to the extent they are normally expected to be paid with current financial resources.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statement, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental fund statements of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Proprietary Funds** – Proprietary funds are used to report the same functions presented as business-type activities in government-wide financial statements. The Township does not maintain any proprietary funds.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements, this report further presents Required Supplementary Information (RSI) that explains and supports the information presented in the financial statements.

#### **Government-Wide Financial Analysis**

The Statement of Net Assets is the first statement in the Government-Wide Financial Statements section of this document. This statement is useful for providing an indicator of the Township's financial position over

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### FOR FISCAL YEAR ENDED MARCH 31, 2006

time. The Net Assets of the Township are \$35,209 at March 31, 2006, meaning the Township's assets were greater than its liabilities by this amount.

### Henderson Township Net Assets as of March 31, 2006

	Governmenta Activities	
Assets		
Current Assets	\$	27,709
Non Current Assets		
Capital Assets		27,404
Less: Accumulated Depreciation		19,866
Total Non Current Assets		7,538
Total Assets	\$	35,247
Liabilities		
Current Liabilities	\$	38
Net Assets		
Invested in Capital Assets		7,538
Restricted for Specific Purposes		2,509
Unrestricted		25,162
Total Net Assets		35,209
<b>Total Liabilities and Net Assets</b>	\$	35,247

The most significant portions of the Township's Net Assets are cash and investment in capital assets (e.g. land, buildings, equipment, infrastructure, and others) less any related debt that is outstanding that the Township used to acquire the asset. The Township has \$25,162 in unrestricted Net Assets. These assets represent resources that are available for appropriation, but are limited by Township policies regarding their use.

At the end of the current fiscal year, the Township is able to report positive balances in all categories of net assets, both for the government as a whole, as well as for its separate governmental activities.

The total net assets of the Township decreased by \$451 or 1% in this fiscal year, which is an indicator that the Township experienced negative financial growth during the year. As a result, the Township ended the fiscal year in a slightly worse condition than when the year began.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### FOR FISCAL YEAR ENDED MARCH 31, 2006

The following table illustrates and summarizes the results of the change in the net assets for the Township. The condensed information was derived from the government-wide Statement of Activities.

### Henderson Township Change in Net Assets for the Fiscal Year Ended March 31, 2006

	Governmental Activities
<u>Revenues</u>	
Program Revenues	
Charges for Services	\$ 5,531
General Revenues	
Taxes	4,249
State Grants	13,219
Interest Earnings	639
Other	3,579
Total Revenues	27,217
Expenses	
Legislative	1,504
General Government	21,291
Public Safety	600
Other Functions	4,273
Total Expenses	27,668
Change in Net Assets	(451)
NET ASSETS - Beginning of Year	35,660
NET ASSETS - End of Year	\$ 35,209

#### **Governmental Activities**

During the fiscal year ended March 31, 2006, the Township's net assets decreased by \$451 or 1%. The majority of this decrease represents the degree to which increases in ongoing revenues have not outstripped similar increases in ongoing expenses.

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### FOR FISCAL YEAR ENDED MARCH 31, 2006

The most significant part of the revenue for all governmental activities of Henderson Township comes from state grants.

State shared revenue is collected by the State of Michigan and distributed to local governments by formula allocation.

The Township's governmental activities expenses are dominated by general governmental expenses that total 77% of total expenses. The Township spent \$21,291 in fiscal year 2006 on General governmental expenses.

### **Business-Type Activities**

The Township does not maintain any Business-Type Activities.

### Financial Analysis of the Government's Funds

Governmental Funds The focus of Henderson Township's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Township's financing requirement. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, Henderson Township's governmental funds reported combined ending fund balances of \$27,671. Approximately 91% of this total amount (\$25,162) constitutes unreserved fund balance. The remainder of the fund balance is reserved or designated for specific purposes and is therefore not available for new appropriation.

**General Fund** – The General Fund increased its fund balance by \$311 which brings the fund balance to \$27,671. Of the General Fund's fund balance, \$2,509 is reserved for telecommunication right-of-way.

**Proprietary Fund** The Township does not maintain any proprietary funds.

### **Capital Assets and Debt Administration**

**Capital Assets.** The Township's investment in capital assets for governmental activities as of March 31, 2006 amounted to \$7,538 net of accumulated depreciation. The total net decrease in the Township's investment in capital assets for the current fiscal year was 9% due to depreciation expense.

Capital assets summarized below include any items purchased with a cost greater than \$1,000 individually and that have a useful life greater than one year. A summary of capital asset categories is illustrated below:

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### FOR FISCAL YEAR ENDED MARCH 31, 2006

### Henderson Township Capital Assets as of March 31, 2006

	Governmental Activities				
Building and Land Improvements	\$ 27,404				
Less Accumulated Deprecitation	19,866				
Net Capital Assets	\$ 7,538				

There were no major capital asset events during the current fiscal year.

**Long-Term Debt.** At March 31, 2006, the Township was not obligated for any long-term debt.

### **Economic Condition and Outlook**

The unemployment rate is still high in the State of Michigan and the State's shortfall in the budget means potential further reductions in state-shared revenues.

These factors were considered in preparing the Township's budgets for the 2006-07 fiscal year.

### **Request for Information**

The financial report is designed to provide our citizens, customers, investors and creditors with a general overview of the Township's finances and to demonstrate the Township's accountability for the money it receives. If you have any questions about this report or need any additional information, contact Henderson Township at 9522 South 21 Road, Cadillac, Michigan 49601.

### STATEMENT OF NET ASSETS MARCH 31, 2006

	GOVERNMENTAL ACTIVITIES
<u>ASSETS</u>	
CURRENT ASSETS	
Cash	\$ 20,829
Receivables	
Taxes	398
External Parties(Fiduciary Funds)	5
Due from Other Governments	6,477
Total Current Assets	27,709
CAPITAL ASSETS	
Building and Land Improvements	27,404
Less Accumulated Depreciation	19,866
Net Capital Assets	7,538
TOTAL ASSETS	35,247
<u>LIABILITIES</u>	
<u>CURRENT LIABILITIES</u>	
Accounts Payable	38
NET ASSETS	
Invested in Capital Assets	7,538
Restricted for Telecommunications Right-of-Way	2,509
Unrestricted	25,162
TOTAL NET ASSETS	\$ 35,209

### STATEMENT OF ACTIVITIES YEAR ENDED MARCH 31, 2006

									NET (	EXPENSES)		
									<u>RE</u>	<u>VENUES</u>		
									AND	CHANGE		
	PROG					REVENUI	'ENUES			IN NET ASSETS		
		•			OPER A	ATING	CAP	PITAL	Т	TOTAL		
			CH	ARGES FOR	GRANT	'S AND	GRAN	TS AND	GOVE	RNMENTAL		
FUNCTIONS/PROGRAMS	EX	PENSES	S	ERVICES	CONTRIE	BUTIONS	CONTRI	BUTIONS	AC'	TIVITIES		
PRIMARY GOVERNMENT												
GOVERNMENTAL ACTIVITIES												
Legislative	\$	1,504	\$	0	\$	0	\$	0	\$	(1,504)		
General Government		21,291		5,531		0		0		(15,760)		
Public Safety		600		0		0		0		(600)		
Other Functions		4,273		0		0		0		(4,273)		
Total	\$	27,668	\$	5,531	\$	0	\$	0		(22,137)		
	GEN	ERAL RE	VENI	IEC								
		xes	VEIVE	<u>) L'3</u>						4,249		
	Sta	ate Grants								13,219		
	Int	erest Earni	ings							639		
	Ot	her								3,579		
	,	Total Gene	ral Re	venues						21,686		
	Char	nge in Net A	Assets							(451)		
	<u>NET</u>	ASSETS -	- Begin	nning of Year						35,660		
	<u>NET</u>	ASSETS -	- End	of Year					\$	35,209		

### **GOVERNMENTAL FUNDS**

# BALANCE SHEET MARCH 31, 2006

	GENERAL FUND	
<u>ASSETS</u>		
Cash	\$	20,829
Taxes Receivable		398
Due From Other Governments		6,477
Due From Other Funds		5
Total Assets	\$	27,709
LIABILITIES AND FUND BALANCE LIABILITIES Accounts Payable	\$	38
FUND BALANCE		
Reserved for:		
Telecommunications Right-of-Way		2,509
Unreserved		
Undesignated		25,162
Total Fund Balance		27,671
TOTAL LIABILITIES AND FUND BALANCE	\$	27,709

### **GOVERNMENTAL FUNDS**

# RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS MARCH 31, 2006

Total Fund Balance for Governmental Funds	\$	27,671
Amounts Reported for Governmental Activities in the Statement of Net Assets are Different Because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Building and Land Improvements	\$ 27,404	
Accumulated Depreciation	 (19,866)	7,538
NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$	35,209

### **GOVERNMENTAL FUNDS**

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

### YEAR ENDED MARCH 31, 2006

	NERAL FUND
REVENUES	
Taxes	\$ 4,249
State Grants	13,219
Charges for Services	4,936
Interest and Rents	1,234
Other Revenues	 3,579
Total Revenues	 27,217
<u>EXPENDITURES</u>	
Legislative	1,504
General Government	20,529
Public Safety	600
Other Functions	 4,273
Total Expenditures	 26,906
Net Change in Fund Balance	 311
<u>FUND BALANCE</u> - Beginning of Year	 27,360
FUND BALANCE - End of Year	\$ 27,671

# $\frac{\text{HENDERSON TOWNSHIP, WEXFORD COUNTY}}{\text{CADILLAC, MICHIGAN}}$

### **GOVERNMENTAL FUNDS**

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES MARCH 31, 2006

Net change in Fund Balance - Total Governmental Funds	\$ 311
Amounts reported for governmental activities are different because:  Governmental funds report capital outlay as expenditures in the statement of activities. These costs are allocated over their estimated useful lives as depreciation.	
Depreciation Expense	 (762)
CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES	\$ (451)

# STATEMENT OF FIDUCIARY NET ASSETS MARCH 31, 2006

A GGETTG	AGENCY I	FUNDS
ASSETS Cash	\$	5
<u>LIABILITIES</u>	•	_
Due to Other Funds	\$	5

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2006

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

Henderson Township is a general law township located in Wexford County which operates under the direction of an elected township board. Under the criteria established by accounting principles generally accepted in the United States of America, the Township has determined that there are no component units which should be included in its reporting entity.

#### **B.** Government-wide and Fund Financial Statements

During fiscal year 2005, the Township adopted GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*, as amended by GASB Statements No. 37 and No. 38, and applied those standards on a retroactive basis. GASB Statement No. 34 establishes standards for external financial reporting for state and local governments and requires that resources be classified for accounting and reporting purposes into the following three net asset categories.

Invested in Capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed by creditors, grantors, and contributions, or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets which do not meet the definition of the two preceding categories.

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide focus is more on the sustainability of the Township as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The fund financial statements are similar to the financial statements presented in the previous financial reporting model.

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2006

### C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, licenses, interest and special assessments associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessment receivables due within the current period is considered to be susceptible to accrual as revenue of the current period. Sales taxes collected and held by the state at year end on behalf of the government are also recognized as revenue. All other revenue items are considered to be measurable and available only when cash is received by the government.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

The accounts of the Township are organized on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements.

Henderson Township reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Additionally, Henderson Township reports the following fund types:

Agency funds are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the Township holds for others in an agency capacity.

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2006

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions involved. Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the Township's policy to use the restricted resources first, then unrestricted resources as they are needed.

### D. Assets, Liabilities and Equity

### 1. Deposits and Investments

The Township's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from date of acquisition.

The Township's investment policy allows the Treasurer to invest funds in certificates of deposit which mature in one year or less.

#### 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds."

All trade and property tax receivables are shown net of an allowance for uncollectibles. Property taxes attach as an enforceable lien on the property as of the date they are levied. State education taxes, one-third of county taxes, and 50% of Cadillac Area Public School's taxes are levied and due July 1, and become delinquent after September 15. The remaining millages are levied and due December 1, and become delinquent after February 14. Collections of taxes and remittances of them are accounted for in the Current Tax Collection Fund. Township property tax revenues are recognized when they become both measurable and available for use to finance Township operations. Amounts which are not expected to be collected within sixty days are treated as deferred revenues.

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2006

The 2005 taxable valuation of Henderson Township totaled \$5,003,555, on which ad valorem taxes levied consisted of 0.8494 mills for Township operating purposes. This levy raised approximately \$4,249 for operating purposes.

### 3. Inventories and Prepaid Items

Inventories are not significant and are expensed as required.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government, are depreciated using the straight line method over the following estimated useful lives:

<u>ASSETS</u>	<u>YEARS</u>
Buildings	50
Building and Land improvements	20
Public domain infrastructure	20
Vehicles	10
Equipment	5-10

Henderson Township qualifies as a phase 3 governmental unit in regards to the implementation of GASB 34. Phase 3 governmental units are not required to retroactively capitalize infrastructure. As a result, the Township will capitalize and depreciate infrastructure beginning April, 1, 2004, in accordance with the Township's capitalization policy.

### 5. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are amortized over the life of the bonds using the effective interest method. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2006

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### 6. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### 7. Use of Estimates

The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### II. STEWARDSHIP, COMPLIANCE

### A. Budgetary Information

The annual budget is adopted on the modified accrual basis in accordance with the requirements of Michigan Public Act 621 of 1978 "The Uniform Budgeting and Accounting Act". A public hearing is held to obtain taxpayer comments. Appropriations lapse at year end. Budget amounts are as originally adopted on April 21, 2005.

The appropriated budget is prepared by fund and activity. The Township Board exercises budgetary control over expenditures.

Encumbrance accounting, under which purchase orders, contracts and other commitments for expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Township because it is, at present, not considered necessary to assure effective budgetary control or to facilitate effective cash planning and control.

### III. <u>DETAILED NOTES ON ALL FUNDS</u>

#### A. Deposits and Investments

The Township's deposits are on deposit with Fifth Third Bank in Cadillac, Michigan and Wexford Community Credit Union in Cadillac, Michigan.

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2006

Investment rate risk. The Township will minimize Interest Rate Risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by; structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investing pools and limiting the average maturity in accordance with the Township's cash requirement.

Foreign currency risk. The Township is not authorized to invest in investments, which have this type of risk.

*Credit risk*. The Township will minimize Custodial Credit Risk, which is the risk of loss due to the failure of the security issuer or backer, by; limiting investments to the types of securities listed in the Township's investment policy; and pre-qualifying the financial institutions, brokers/dealer, intermediaries and advisors with which the Township will do business in accordance the Township's investment policy.

Concentration of credit risk. The Township will minimize Concentration of Credit Risk, which is the risk of loss attributed to the magnitude of the Township's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

Custodial credit risk – deposits. In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of March 31, 2006, none of the government's bank balance of \$21,718 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Custodial credit risk – investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Township's investments are categorized to give an indication of the level of risk assumed by the Township at year end. Category 1 includes investments that are insured or registered, or securities held by the Township or the Township's agent in the Township's name. Category 2 includes investments that are uninsured and unregistered with securities held by the counterparty's trust department or its agent in the Township's name. Category 3 includes investments that are uninsured and unregistered, with the securities held by the counterparty, or by its trust department or its agent but not in the Township's name. At year end, the Township held no investments.

### B. Receivables

The allowance for doubtful accounts is not considered to be material for disclosure. As a result, its uncollectible accounts are virtually nil.

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned.

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2006

No deferred revenue was recorded in any of the funds at the end of the current fiscal year.

### C. Capital Assets

**Primary Government** 

·	Beginning Balance					
Governmental activities:	Barance	mereuses			Cuscs	Balance
Capital assets, being depreciated						
Building and Land Improvements	\$ 27,404	\$	0	\$	0	\$ 27,404
Less accumulated depreciation for:						
Building and Land Improvements	19,104		762		0	19,866
Governmental activities capital assets, net	\$ 8,300	\$	(762)	\$	0	\$ 7,538

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General Government \$ 762

#### **Construction Commitments:**

The government has no outstanding construction commitments as of March 31, 2006.

#### D. Interfund Receivables, Payables and Transfers

Individual fund interfund receivable and payable balances at March 31, 2006, were:

	INTE	RFUND	INTERFUND
<u>FUND</u>	RECEI	VABLES	<b>PAYABLES</b>
General Fund	\$	5	\$ 0
Fiduciary Funds			
Current Tax Collection Fund		0	5
	\$	5	\$ 5

All remaining balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made. All are expected to be resolved within one year.

### E. Long-Term Debt

At March 31, 2006, the Township was not obligated for any long-term debt.

### NOTES TO FINANCIAL STATEMENTS MARCH 31, 2006

#### F. Fund Balance Reserves

In order to comply with generally accepted accounting principles and meet certain legal requirements, the Township has reserved fund balances in various funds. These reserves are detailed in the following schedule:

### FUND BALANCE/NET ASSETS

Reserved

General Fund

Telecommunications Right-of-Way

\$ 2.509

### IV. OTHER INFORMATION

#### A. Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Township participates in a pool of municipalities within the State of Michigan for self-insuring property and casualty, crime, general liability, errors and omissions insurance and workers' compensation. The Township pays annual premiums to the pool for the respective insurance coverage. In the event the pool's total claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the specific pool's policy year may be subject to special assessments to make up the deficiency. The Township has not been informed of any special assessments being required for the current year or the three prior years.

The Township continues to carry insurance for other risks of loss, including fidelity bonds.

#### **B.** Due from Other Governments

Amounts due from other governments consists of \$2,898 in state-shared revenues and \$3,579 from South Branch Township.

# HENDERSON TOWNSHIP, WEXFORD COUNTY CADILLAC, MICHIGAN REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE MAJOR GOVERNMENTAL FUNDS

### YEAR ENDED MARCH 31, 2006

	GENERAL FUND					
	ORIGINAL BUDGET		FINAL BUDGET	ACTUAL	VARIANCE WITH FINAL BUDGET	
<u>REVENUES</u>						
Taxes	\$	3,500	\$ 3,500	\$ 4,249	\$ 749	
State Grants		13,000	13,000	13,219	219	
Charges for Services		5,500	5,500	4,936	(564)	
Interest and Rents		450	450	1,234	784	
Other Revenues		200	200	3,579	3,379	
Total Revenues		22,650	22,650	27,217	4,567	
<u>EXPENDITURES</u>						
Legislative						
Township Board		2,012	2,012	1,504	508	
General Government						
Supervisor		1,400	1,400	1,382	18	
Assessor		3,100	3,100	2,657	443	
Clerk		1,646	1,674	1,674	0	
Board of Review		500	500	328	172	
Treasurer		1,863	1,863	1,863	0	
<b>Building and Grounds</b>		2,375	2,466	2,466	0	
Cemetery		6,824	10,259	10,159	100	
Public Safety						
Fire Department		550	600	600	0	
Other Functions						
Insurance and Bonds		3,250	3,250	3,201	49	
Employee Benefits		1,010	1,072	1,072	0	
Total Expenditures		24,530	28,196	26,906	1,290	
Net Change in Fund Balance		(1,880)	(5,546)	311	5,857	
FUND BALANCE - Beginning of Year		23,976	23,976	27,360	3,384	
FUND BALANCE - End of Year	\$	22,096	\$ 18,430	\$ 27,671	\$ 9,241	

# <u>HENDERSON TOWNSHIP, WEXFORD COUNTY</u> <u>CADILLAC, MICHIGAN</u>

### CURRENT TAX COLLECTION FUND

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES YEAR ENDED MARCH 31, 2006

	BALANCE 4/1/2005 ADDITIONS			DE	DUCTIONS	ANCE /2006	
ASSETS Cash	\$	5	\$	163,399	\$	163,399	\$ 5
<u>LIABILITIES</u> Due to Other Funds		5		3,853		3,853	5
Due to Other Organizations and Individuals  Due to Other Governments		0		727 158,819		727 158,819	0
Total Liabilities	\$	5	\$	163,399	\$	163,399	\$ 5

### STATEMENT OF 2005 TAX ROLL MARCH 31, 2006

TAXES ASSESSED		
County	\$ 80,717	
Township	4,249	
School		
Cadillac Area Public Schools	58,928	
Intermediate School		
Wexford-Missaukee	29,827	173,721
TAXES COLLECTED		
County	75,170	
Township	3,851	
School		
Cadillac Area Public Schools	56,233	
Intermediate School		
Wexford-Missaukee	27,034	162,288
TAXES RETURNED DELINQUENT		
County	5,547	
Township	398	
School		
Cadillac Area Public Schools	2,695	
Intermediate School		
Wexford-Missaukee	2,793	\$ 11,433

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 231-775-9789 FAX: 231-775-9749

M. WAYNE BEATTIE, C.P.A. 1902 - 1990 JACK H. BAIRD, C.P.A. JERRY L. COTTER, C.P.A. DALE D. COTTER,

JOHN H. BISHOP, C.P.A. ROBERT V. BEATTIE, C.P.A.

DOUGLAS P. McMULLEN, C.P.A.

MICHAEL D. COOL, C.P.A.

JOHN F. TAYLOR, C.P.A. STEVEN C. ARENDS, C.P.A. SCOTT A. HUNTER., C.P.A. JONATHAN E. DAMHOF, C.P.A.

# Baird, Cotter and Bishop, P.C.

#### CERTIFIED PUBLIC ACCOUNTANTS

May 30, 2006

### LETTER OF COMMENTS AND RECOMMENDATIONS

To the Township Board Henderson Township Wexford County Cadillac, Michigan

During the course of our audit of the financial statements of Henderson Township for the year ended March 31, 2006 we noted the following list of items which we feel deserve comment:

### **Capitalization Policy**

The Township should officially adopt and record in the minutes its' Capitalization Policy of \$1,000. We have provided an appropriate sample policy for the board to consider for adoption.

### GASB 34

The Governmental Accounting Standards Board has issued Statement #34. We have assisted the Township with complying with the GASB 34 requirements of the State of Michigan and GASB. The financial statements are quite different as a result of this drastic change. We recommend the board review the new financial statements, and we are available to help explain the changes in detail, if needed.

### Approval and Documentation for Expenditures

We see where expenditures are approved by the supervisor before being written, but we recommend the board be presented a listing of bills and officially approve expenditures in the board minutes. This will also help to ensure supporting documentation for each expenditure is maintained in the files of the clerk. The clerk should have a source document for each and every check written, including payroll and expense reimbursements. As an added internal control, the supervisor or one of the trustees could initial each source document to indicate it was reviewed and approved.

### Telecommunications Right-of-Way State Funding

The Township receives money from the state related to Telecommunications Right-of-Way. The state has specific guidelines on the use of those funds, most allowable uses relate to Road Right-

of-Way Expenditures. The state has a letter outlining allowable and unallowable uses of these funds and we can provide you a copy if you desire.

We would like to thank the board for its continued confidence in our firm and to thank the township officers for their cooperation.

If you have any questions relative to the above comments and recommendations or other areas of your annual accounting, please feel free to call on us.

BAIRD, COTTER AND BISHOP, P.C.

Baird, Cottle & Bishop, P.C.

134 WEST HARRIS STREET CADILLAC, MICHIGAN 49601 231-775-9789 FAX: 231-775-9749

M. WAYNE BEATTIE, C.P.A. 1902 - 1990 JACK H. BAIRD, C.P.A. JERRY L. COTTER, C.P.A. DALE D. COTTER, C.P.A

JOHN H. BISHOP, C.P.A. ROBERT V. BEATTIE, C.P.A.

DOUGLAS P. McMULLEN, C.P.A.

MICHAEL D. COOL, C.P.A.

JOHN F. TAYLOR, C.P.A.

STEVEN C. ARENDS, C.P.A.

SCOTT A. HUNTER., C.P.A.

JONATHAN E. DAMHOF. C.P.A.

# Baird, Cotter and Bishop, P.C.

#### CERTIFIED PUBLIC ACCOUNTANTS

May 30, 2006

### **LETTER OF REPORTABLE CONDITIONS**

To the Township Board Henderson Township Wexford County Cadillac, Michigan

In planning and performing our audit of the financial statements of Henderson Township, Wexford County, Cadillac, Michigan for the year ended March 31, 2006, we considered its internal control structure in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control structure. However, we noted certain matters that we consider to be reportable conditions under standards established by the American Institute of Certified Public Accountants. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control structure that, in our judgment, could adversely affect the organization's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

The relatively small number of people involved in the accounting functions of the Township and the design of the accounting system as developed by the state make it difficult to adequately segregate duties. Segregation of accounting duties is a fundamental method of strengthening internal control. However, in deciding what internal control procedures should be implemented, the Board must consider the costs of implementing them and weigh those costs against the benefits to be derived from their implementation.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control structure elements does not reduce to a relatively low level the risk that errors or irregularities in amounts that would be material to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Our consideration of the internal control structure would not necessarily disclose all matters in the internal control structure that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses as defined above. However, we believe that the condition described above is a material weakness.

This report is intended solely for the information and use of the Board and others within the organization. This restriction is not intended to limit the distribution of the report, which is a matter of public record.

BAIRD, COTTER AND BISHOP, P.C.

Baird, Cottle & Bishop, P.C.